

**STATE OF LOUISIANA
DIVISION OF ADMINISTRATIVE LAW
ETHICS ADJUDICATORY BOARD**

LOUISIANA BOARD OF ETHICS	* DOCKET NO. 2026-0690-BOE-A
	*
IN THE MATTER OF	*
	*
LEVETTE FULLER	* AGENCY ID. 5124-039

DECISION AND ORDER

The Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, requested an adjudicatory hearing to have the Ethics Adjudicatory Board determine whether LeVette Fuller failed to file her supplemental campaign financial disclosure report for calendar years 2022, 2023, and 2024, by the eleventh day after each report was due, in connection with her 2022 candidacy for the office of Mayor, City of Shreveport, Parishes of Bossier and Caddo. The Louisiana Board of Ethics proved by clear and convincing evidence that LeVette Fuller failed to timely file the reports as alleged. Pursuant to Louisiana Revised Statutes (La. R.S.) 18:1505.4(A)(4)(b), the Louisiana Board of Ethics is authorized to impose an additional civil penalty not to exceed \$10,000 against LeVette Fuller for her failure to timely file each supplemental campaign financial disclosure report for calendar years 2022, 2023, and 2024.

APPEARANCES

An adjudicatory hearing was conducted on August 27, 2026, in Baton Rouge, Louisiana, before Panel A of the Ethics Adjudicatory Board (EAB).¹ Jessica Meiners appeared as counsel on behalf of the Louisiana Board of Ethics (BOE). Although duly noticed, LeVette Fuller (Respondent) failed to appear for the hearing.

¹ Panel A of the EAB consists of administrative law judges Stephanie E. Robin (presiding), Michele L. Staggs, and Edwin L. Hightower.

JURISDICTIONAL AUTHORITY

The EAB is a legislatively created board, as contemplated by Article X, Section 21 of the Louisiana Constitution. The EAB has original jurisdiction under La. R.S. 42:1141.5 to determine whether violations of the Code of Governmental Ethics, La. R.S. 42:1101 *et seq.*, have occurred and to conduct hearings under La. R.S. 18:1505.4 for specific violations of the Campaign Finance Disclosure Act (CFDA), La. R.S. 18:1481 *et seq.*

This adjudication is conducted in accordance with the CFDA, the Code of Governmental Ethics, the Administrative Procedure Act, La. R.S. 49:950 *et seq.*, and the enabling legislation for the Division of Administrative Law, La. R.S. 49:991 *et seq.*

STATEMENT OF THE CASE

The BOE, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, alleged that Respondent failed to file her supplemental campaign financial disclosure report, as required by La. R.S. 18:1495.4(D)(3)(a), for calendar years 2022, 2023, and 2024, in connection with her November 8, 2022, candidacy for the office of Mayor, City of Shreveport, Parishes of Bossier and Caddo, by the eleventh day after each report was due.

The BOE requested an adjudicatory hearing to have the EAB determine whether Respondent failed to file her supplemental campaign financial disclosure reports by the eleventh day after each was due, which could subject Respondent to an additional civil penalty not to exceed \$10,000 for each report, as authorized by La. R.S. 18:1505.4(A)(4)(b).

At the hearing, the BOE offered its exhibits, numbered BOE-1 through BOE-16, which were admitted into evidence. Counsel presented the case on behalf of the BOE and rested its case. The record was closed, and the matter was taken under advisement for a determination of whether Respondent violated La. R.S. 18:1495.4(D)(3)(a) and would therefore be subject to an

additional civil penalty pursuant to La. R.S. 18:1505.4(A)(4)(b) for each report that was not timely filed.

FINDINGS OF FACT

Respondent was a candidate for the office of Mayor, City of Shreveport, Parishes of Bossier and Caddo, in the November 8, 2022, primary election.² The office of Mayor, City of Shreveport, Parishes of Bossier and Caddo, is a “District” level public office.³ Respondent was defeated in the primary election and did not participate in the general election.⁴ Respondent acknowledged that she was subject to the provisions of the CFDA upon qualifying for candidacy.⁵

On November 30, 2022, Respondent filed her “10-G” campaign financial disclosure report, which showed a surplus of \$3,738.43, in connection with her November 8, 2022, candidacy.⁶

On January 25, 2024, the BOE issued a *Late Fee Assessment Order* to Respondent because she had not filed her 2022 supplemental campaign financial disclosure report, which was due by February 15, 2023.⁷ Respondent was notified in the letter accompanying the *Late Fee Assessment Order* that she could be subject to an additional civil penalty of \$10,000, pursuant to La. R.S. 18:1505.4(A)(4), if she failed to file her supplemental campaign financial disclosure report for calendar year 2022.⁸

² BOE-2, pp. 2 and 3. Respondent admitted, by operation of Louisiana Code of Civil Procedure article 1467(A), that she was a candidate for the office of Mayor, City of Shreveport, in the November 8, 2022, election. BOE-7, p. 3.

³ See La. R.S. 18:1483(9)(c) [“District office” means the following offices . . . all public offices elected in more than one parish.]

⁴ See BOE-3.

⁵ BOE-2.

⁶ BOE-6, p.2.

⁷ BOE-10.

⁸ *Id.*

On June 7, 2024, the BOE issued a *Late Fee Assessment Order* to Respondent because she had not filed her 2023 supplemental campaign financial disclosure report, which was due by February 15, 2024.⁹ Respondent was notified in the letter accompanying the *Late Fee Assessment Order* that she could be subject to an additional civil penalty of \$10,000, pursuant to La. R.S. 18:1505.4(A)(4), if she failed to file her supplemental campaign financial disclosure report for calendar year 2023.¹⁰

On April 17, 2025, the BOE issued a *Late Fee Assessment Order* to Respondent because she had not filed her 2024 supplemental campaign financial disclosure report, which was due by February 18, 2025.¹¹ Respondent was notified in the letter accompanying the *Late Fee Assessment Order* that she could be subject to an additional civil penalty of \$10,000, pursuant to La. R.S. 18:1505.4(A)(4), if she failed to file her supplemental campaign financial disclosure report for calendar year 2024.¹²

Respondent listed her domicile address as “519 Kirby Place, Shreveport, Louisiana 71104” on the State of Louisiana - Notice of Candidacy (Qualifying Form),¹³ and the same address on the “10-G” campaign financial disclosure report.¹⁴ Additionally, Respondent listed her email address as “levettefuller@gmail.com” on the State of Louisiana - Notice of Candidacy (Qualifying Form).¹⁵

On January 7, 2026, the BOE filed a *Request for Hearing* with the EAB alleging that Respondent knowingly failed to file her 2022, 2023, and 2024 supplemental campaign financial

⁹ BOE-11.

¹⁰ *Id.*

¹¹ BOE-12.

¹² *Id.*

¹³ BOE-2.

¹⁴ BOE-6.

¹⁵ BOE-2.

disclosure reports. BOE's *Request for Hearing* was served, by certified mail, on an individual at Respondent's last known address,¹⁶ on January 14, 2026.¹⁷

On January 30, 2026, the BOE emailed Respondent at her last known email address¹⁸ and included the *Request for Hearing* as an attachment.¹⁹ On February 3, 2026, the BOE received an email from Respondent's last known email address stating "Confirmed receipt" and ending with the initials "LF."²⁰

On February 11, 2026, the Caddo Parish Sheriff's Office accomplished domiciliary service on Respondent, at her last known address, by hand-delivery to another adult at the address.²¹

On June 17, 2026, a *Notice of Hearing* was issued to Respondent's last known postal mailing address and email address.²² The notice informed Respondent that a hearing on the civil penalties was scheduled before the EAB for August 27, 2026. Respondent failed to appear for the hearing.

As of August 13, 2026, Respondent had not filed her supplemental campaign financial disclosure reports for calendar years 2022, 2023, or 2024.²³

CONCLUSIONS OF LAW

The BOE proved by clear and convincing evidence that, in connection with her 2022 candidacy for Mayor, City of Shreveport, Respondent knowingly failed to file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024, by the eleventh day after each report was due. (The 2022 report was due February 15, 2023; the 2023 report was

¹⁶ The delivery address was at 519 Kirby Place, Shreveport, Louisiana 71104.

¹⁷ BOE-5, BOE-7, and BOE-8.

¹⁸ BOE-2.

¹⁹ BOE-9.

²⁰ *Id.*

²¹ BOE-13.

²² BOE-16.

²³ BOE-14.

due February 15, 2024; and the 2024 report was due February 18, 2025.) The BOE is authorized to impose upon Respondent an additional civil penalty not to exceed \$10,000, as allowed by La. R.S. 18:1505.4(A)(4)(b), for each late report.

In hearings under the CFDA before the EAB, the BOE must prove by clear and convincing evidence that the candidate knowingly failed to timely file a required campaign financial disclosure report.²⁴ Every candidate for a “District” level public office is required to file certain campaign financial disclosure reports by the statutory deadlines.²⁵ Failure to timely file required reports constitutes a violation of the CFDA.²⁶

La. R.S. 18:1495.4(D)(3)(a) provides that if the candidate shows a deficit or surplus equal to or greater than \$2,500 on her final report as a candidate for an election, the candidate shall file annual supplemental reports with the BOE no later than February 15th of each year, which shall be complete through the preceding December 31st. Such report shall be filed each year for five years or until a report has been filed which shows no deficit or surplus.²⁷

In this case, Respondent qualified as a candidate for the November 8, 2022, primary election for the office of Mayor, City of Shreveport, Parishes of Bossier and Caddo, which is a “District” level office. Respondent’s “10-G” report showed a surplus of \$3,738.43, in connection with her November 8, 2022, candidacy. As a candidate for a “District” level public office reporting a deficit or surplus equal to or greater than \$2,500 on her final report as a candidate for an election, Respondent was required to file annual supplemental campaign

²⁴ See La. R.S. 42:1141.5(C). “‘Clear and convincing evidence,’ in general, means that the fact of guilt must be proven to a greater degree than by ‘a mere preponderance of the evidence’ but less than by ‘beyond a reasonable doubt.’” *Louisiana State Bar Ass’n v. Edwins*, 329 So. 2d 437, 442 (La. 1976).

²⁵ La. R.S. 18:1495.4.

²⁶ La. R.S. 18:1505.1(A).

²⁷ La. R.S. 18:1495.4(D)(3)(a). Since BOE’s filing of the *Request for Hearing* with the EAB, La. R.S. 18:1495.4(D)(3)(a) was amended to increase the required reporting amount for deficits or surpluses to a minimum of \$5,000, and the required filing date was modified.

financial disclosure reports for five years or until a report was filed that showed no deficit or surplus.²⁸

Supplemental reports are due no later than February 15th and shall be complete through the preceding December 31st.²⁹ As of August 13, 2026, Respondent had not filed her supplemental campaign financial disclosure reports for calendar years 2022, 2023, or 2024. Accordingly, Respondent failed to file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, or 2024, by the deadlines (February 15, 2023, February 15, 2024, and February 18, 2025, respectively) or by the eleventh day after each report was due.

Respondent knew she was required to file certain campaign financial disclosure reports when she acknowledged that she was subject to CFDA upon qualifying for candidacy. Respondent knew she was obligated to meet the CFDA filing requirements as evidenced by her filing of the “10-G” report. Respondent was reminded of her obligation to file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024 by receipt of the BOE’s letters accompanying the *Late Fee Assessment Orders*, which notified Respondent that she could be subject to additional civil penalties if she did not file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024.

As of August 13, 2026, Respondent had not filed her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024.

Additionally, Respondent’s failure to file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024 within three days after the final date for filing creates a rebuttable presumption of an intent to not file the report.³⁰ Nothing in evidence rebuts this statutory presumption.

²⁸ *Id.*

²⁹ La. R.S. 18:1495.4(D)(3)(a).

³⁰ La. R.S. 18:1505.1(A).

The BOE proved by clear and convincing evidence that Respondent, a candidate for the “District” level public office of Mayor, City of Shreveport, Parishes of Bossier and Caddo, knowingly violated the CFDA by failing to file her supplemental campaign financial disclosure reports for calendar years 2022, 2023, and 2024 by the February 15, 2023, February 15, 2024, and February 18, 2025, due dates, or by the eleventh day after each report was due. Accordingly, the BOE, in its capacity as the Supervisory Committee for Campaign Finance Disclosure, is authorized to impose against Respondent an additional civil penalty not to exceed \$10,000, as authorized by La. R.S. 18:1505.4(A)(4)(b), for each late report required to be filed for calendar years 2022, 2023, and 2024.

ORDER

IT IS ORDERED that the Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, is authorized to impose an additional civil penalty, not to exceed \$10,000, against LeVette Fuller for her failure to file her supplemental campaign financial disclosure report for calendar year 2022 by the eleventh day after it was due.

IT IS FURTHER ORDERED that the Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, is authorized to impose an additional civil penalty, not to exceed \$10,000, against LeVette Fuller for her failure to file her supplemental campaign financial disclosure report for calendar year 2023 by the eleventh day after it was due.

(Intentionally left blank.)

IT IS FURTHER ORDERED that the Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, is authorized to impose an additional civil penalty, not to exceed \$10,000, against LeVette Fuller for her failure to file her supplemental campaign financial disclosure report for calendar year 2024 by the eleventh day after it was due.

Rendered and signed on October 9, 2026, in Baton Rouge, Louisiana.

NOTICE OF TRANSMISSION OF DECISION OR ORDER

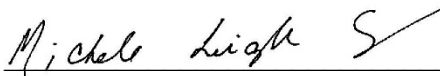
I certify that on Friday, October 09, 2026, I have sent a copy of this decision/order to all parties of this matter.

Clerk of Court

Division of Administrative Law



Stephanie E. Robin
Presiding Administrative Law Judge
Ethics Adjudicatory Board, Panel A
Division of Administrative Law



Michele L. Staggs
Administrative Law Judge
Ethics Adjudicatory Board, Panel A
Division of Administrative Law



Edwin L. Hightower
Administrative Law Judge
Ethics Adjudicatory Board, Panel A
Division of Administrative Law

REVIEW RIGHTS

This is the final decision of the Ethics Adjudicatory Board. You may seek rehearing or reconsideration of this decision, subject to the grounds for and time limitations provided in Louisiana Revised Statutes 49:977.1. A request for rehearing must be sent to one of the addresses listed below.

EMAIL:**FAX:** (225) 342-1812**HAND DELIVERY TO:**

1020 Florida Street, Baton Rouge, LA 70802

MAIL:Division of Administrative Law
ATTN: Ethics Adjudicatory Board
P.O. Box 44033
Baton Rouge, LA 70804-4033

You have the right to appeal this decision to the Court of Appeal, First Circuit, in accordance with Louisiana Revised Statutes 42:1142. You must file a written motion for appeal with the Ethics Adjudicatory Board within thirty (30) days after the transmittal of notice of this decision.