

**STATE OF LOUISIANA  
DIVISION OF ADMINISTRATIVE LAW  
ETHICS ADJUDICATORY BOARD**

**BOARD OF ETHICS**

**\* DOCKET NO. 2025-6597-BOE-B**

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**IN THE MATTER OF**

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**DANIEL BANGUEL**

**\* AGENCY TRACKING NO. 5124-022**

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**DECISION AND ORDER**

The Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, requested an adjudicatory hearing to have the Ethics Adjudicatory Board determine whether Daniel Banguel knowingly failed to file his 10-G campaign finance disclosure report by the eleventh day after it was due in connection with his 2023 candidacy for the office of State Representative, 62nd Representative District, East Baton Rouge Parish. The Louisiana Board of Ethics proved by clear and convincing evidence that Daniel Banguel knowingly failed to file the report as alleged. The Louisiana Board of Ethics is authorized to impose an additional civil penalty, not to exceed \$10,000, against Daniel Banguel for the failure to file the report pursuant to Louisiana Revised Statutes (La. R.S.) 18:1505.4(A)(4)(b).

**APPEARANCES**

An adjudicatory hearing was conducted March 12, 2026, in Baton Rouge, Louisiana, before Panel B of the Ethics Adjudicatory Board (EAB).<sup>1</sup> Charles Reeves appeared as counsel on behalf of the Louisiana Board of Ethics (BOE). Although duly noticed, Daniel Banguel (Respondent) did not appear for the hearing.<sup>2</sup>

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<sup>1</sup> Panel B of the Ethics Adjudicatory Board consists of Administrative Law Judges Anthony J. Russo (presiding), Monique D. Baham, and Leighann Guilbeau. Judge Guilbeau stood in as the alternate judge for the other sitting member of Panel B, Lynette Roberson.

<sup>2</sup> On December 4, 2025, an *Amended Notice of Hearing* was mailed by the Administrative Hearings Clerk for the Division of Administrative Law to Respondent at P.O. Box 73394, Baton Rouge, Louisiana, 70813. This is the same address the BOE mailed Respondent the charges contained in its *Request for Hearing* and the same address

## **JURISDICTIONAL AUTHORITY**

The Ethics Adjudicatory Board (EAB) is a legislatively created board, as contemplated by Article X, Section 21, of the Louisiana Constitution. The EAB has original jurisdiction under La. R.S. 42:1141.5 to determine whether violations of the Code of Governmental Ethics, La. R.S. 42:1101 *et seq.*, have occurred and to conduct hearings under La. R.S. 18:1505.4 for specific violations of the Campaign Finance Disclosure Act (CFDA), La. R.S. 18:1481 *et seq.*

This adjudication is conducted in accordance with the CFDA, the Code of Governmental Ethics, the Administrative Procedure Act, La. R.S. 49:950 *et seq.*, and the enabling legislation for the Division of Administrative Law, La. R.S. 49:991 *et seq.*

## **STATEMENT OF THE CASE**

The BOE, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, alleged that Respondent failed to file a campaign financial disclosure report by its deadline in connection with his 2023 candidacy for the office of State Representative, 62nd Representative District, East Baton Rouge Parish.

The BOE requested that the EAB conduct an adjudicatory hearing to determine whether Respondent knowingly failed to file his 10-G campaign finance disclosure report by the eleventh day after it was due. Failure to file the report could subject Respondent to an additional civil penalty, not to exceed \$10,000, pursuant to La. R.S. 18:1505.4(A)(4)(b).

At the hearing, the BOE offered its exhibits, marked as BOE-1 through BOE-9, which were admitted into evidence. Counsel presented the case on behalf of the BOE, the record was closed, and the matter was taken under advisement for a determination of whether Respondent failed to file his 10-G campaign financial disclosure report in violation of La. R.S. 1495.4(B)(5)

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Respondent listed as his mailing address on his *Notice of Candidacy (Qualifying Form)*. See BOE-2. Respondent was ultimately served with the *Request for Hearing* via domiciliary service at his work address. Respondent was provided 15 minutes past the scheduled hearing starting time to appear, but he failed to do so.

and would be subject to an additional civil penalty pursuant to La. R.S. 18:1505.4(A)(4)(b).

### **FINDINGS OF FACT**

Respondent qualified as a candidate for the office of State Representative, 62nd Representative District, East Baton Rouge Parish, in a primary election held October 14, 2023.<sup>3</sup> Respondent acknowledged that he was subject to the provisions of the CFDA when he signed the qualifying form.<sup>4</sup> The office of State Representative, 62nd Representative District, East Baton Rouge Parish, is a “district” level public office.<sup>5</sup> Respondent received insufficient votes in the primary election to participate in the general election held on November 18, 2023.<sup>6</sup>

On October 16, 2024, the BOE issued a *Late Fee Assessment Order* to Respondent because he had not yet filed his 10-G campaign financial disclosure report.<sup>7</sup> In the letter accompanying the *Late Fee Assessment Order*, Respondent was notified that he was required to file his 10-G report.<sup>8</sup>

As of February 19, 2026, Respondent had not filed his 10-G campaign finance disclosure report<sup>9</sup> and had not filed responses to the BOE’s *Requests for Admissions* that were served upon him, along with the *Request for Hearing*, on June 13, 2025.<sup>10</sup>

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<sup>3</sup> BOE-2; BOE-3.

<sup>4</sup> BOE-2, p. 3.

<sup>5</sup> See BOE-4, p. 2.

<sup>6</sup> See BOE-3, p. 2.

<sup>7</sup> BOE-6, p. 2.

<sup>8</sup> BOE-6, p. 1.

<sup>9</sup> BOE-7.

<sup>10</sup> Mr. Reeves informed the EAB that BOE’s records showed, as of the date of the hearing, that it never received responses to its discovery from Respondent. Respondent admitted, by operation of Louisiana Code of Civil Procedure article 1467(A), that he did not file his 10-G campaign financial disclosure report.

## CONCLUSIONS OF LAW

The BOE proved by clear and convincing evidence that Respondent knowingly failed to file his 10-G campaign finance disclosure report by the eleventh day after it was due. The BOE is authorized to impose upon Respondent an additional civil penalty, not to exceed \$10,000, for the report as allowed by La. R.S. 18:1505.4(A)(4)(b).<sup>11</sup>

In hearings under the CFDA before the EAB, the BOE must prove by clear and convincing evidence that the candidate knowingly failed to timely file a required campaign finance disclosure report.<sup>12</sup> Failure to timely submit required reports constitutes a violation of the CFDA.<sup>13</sup>

The office of State Representative, 62nd Representative District, East Baton Rouge Parish, is a “district” level public office.<sup>14</sup> Every candidate for “district” level public office (or their campaign treasurer) is required to file certain campaign financial disclosure reports by statutory deadlines.<sup>15</sup> Failure to timely submit required reports constitutes violation(s) of the CFDA.<sup>16</sup>

As a candidate for State Representative, 62nd Representative District, East Baton Rouge Parish, a “district” level public office,<sup>17</sup> Respondent was required to file a 10-G report by November 8, 2023, which was the 10th day prior to the general election.<sup>18</sup> As of February 19,

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<sup>11</sup> La. R.S. 18:1505.4(A)(4)(b) of the CFDA provides that, if after conducting an adjudicatory hearing, the EAB determines that a candidate knowingly failed to file the required 10-G campaign finance disclosure report, or filed the report more than eleven days late, then the BOE, functioning as the Supervisory Committee on Campaign Finance Disclosure, may impose upon the candidate additional a civil penalty, not to exceed \$10,000, for the late report.

<sup>12</sup> La. R.S. 42:1141.5(C). “‘Clear and convincing evidence,’ in general, means that the fact of guilt must be proven to a greater degree than by ‘a mere preponderance of the evidence’ but less than by ‘beyond a reasonable doubt.’” *Louisiana State Bar Ass’n v. Edwins*, 329 So. 2d 437, 442 (La. 1976).

<sup>13</sup> La. R.S. 18:1505.1(B).

<sup>14</sup> La. R.S. 18:1483(9); La. R.S. 18:1484(1).

<sup>15</sup> La. R.S. 18:1495.4(B)(5).

<sup>16</sup> La. R.S. 18:1505.1(B) and La. R.S. 18:1481(1).

<sup>17</sup> See BOE-4, p. 2.

<sup>18</sup> La. R.S. 18:1495.4(B)(5). BOE-4, p. 1.

2026, Respondent had not filed his 10-G campaign financial disclosure report.<sup>19</sup>

Respondent knew he was obligated to meet the CFDA filing requirements by the statutory deadlines and that additional civil penalties, not to exceed \$10,000 per report, could be imposed if he did not file the 10-G campaign financial disclosure report. The BOE proved by clear and convincing evidence that Respondent knowingly failed to file his 10-G campaign financial disclosure report by the statutory deadline.

Additionally, Respondent's failure to file his 10-G campaign financial disclosure report within three days after the final date for filing creates a rebuttable presumption of intent to not file the report.<sup>20</sup> Nothing in evidence rebuts this statutory presumption.

If, after conducting an adjudicatory hearing, the EAB determines that Respondent knowingly failed to file a required campaign financial disclosure report by the eleventh day after the report was due, then the BOE may impose an additional civil penalty, not to exceed \$10,000, against Respondent for the report that he failed to timely file.<sup>21</sup>

The BOE proved by clear and convincing evidence that Respondent, a candidate for a "district" level office, knowingly violated the CFDA by failing to file his 10-G campaign financial disclosure report by the statutory deadline and by the eleventh day after the report was due.

The BOE, in its capacity as the Supervisory Committee for Campaign Finance Disclosure, is authorized to impose against Respondent an additional civil penalty under authority of La. R.S. 18:1505.4(A)(4)(b), not to exceed \$10,000, for his failure to file the 10-G campaign finance disclosure report.

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<sup>19</sup> BOE-7.

<sup>20</sup> La. R.S. 18:1505.1(A).

<sup>21</sup> La. R.S. 18:1505.4(A)(4)(b).

## ORDER

**IT IS ORDERED** that the Louisiana Board of Ethics, in its capacity as the Supervisory Committee on Campaign Finance Disclosure, is authorized to impose an additional civil penalty, not to exceed \$10,000, against Daniel Banguel for failing to file his 10-G campaign finance disclosure report by the eleventh day after it was due in connection with his 2023 candidacy for the office of State Representative, 62nd Representative District, East Baton Rouge Parish.

Rendered and signed on March 27, 2026, in Baton Rouge, Louisiana.

### NOTICE OF TRANSMISSION OF DECISION OR ORDER

I certify that on Wednesday, April 01, 2026, I have sent a copy of this decision/order to all parties of this matter.

**Clerk of Court**

Division of Administrative Law



Anthony J. Russo  
Presiding Administrative Law Judge  
Ethics Adjudicatory Board, Panel B  
Division of Administrative Law



Monique D. Baham  
Administrative Law Judge  
Ethics Adjudicatory Board, Panel B  
Division of Administrative Law



Leighann Guilbeau  
Administrative Law Judge  
Ethics Adjudicatory Board, Panel B  
Division of Administrative Law

## REVIEW RIGHTS

This is the final decision of the Ethics Adjudicatory Board. You may seek rehearing or reconsideration of this decision, subject to the grounds for and time limitations provided in Louisiana Revised Statutes 49:977.1. A request for rehearing must be sent to one of the addresses listed below.

**EMAIL:** [EABprocessing@adminlaw.la.gov](mailto:EABprocessing@adminlaw.la.gov)

**FAX:** (225) 342-1812

**HAND DELIVERY TO:**

1020 Florida Street, Baton Rouge, LA 70802

**MAIL:**

Division of Administrative Law

ATTN: Ethics Adjudicatory Board

P.O. Box 44033

Baton Rouge, LA 70804-4033

You have the right to appeal this decision to the Court of Appeal, First Circuit, in accordance with Louisiana Revised Statutes 42:1142. You must file a written motion for appeal with the Ethics Adjudicatory Board within thirty (30) days after the transmittal of notice of this decision.